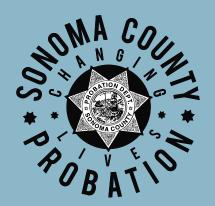


2025 ANNUAL JJCPA-YOBG PLAN

JUVENILE JUSTICE COORDINATING COUNCIL



Overview

Juvenile Justice Coordinating Council



Roadmap for today

- Provide context for the 2024 Annual JJCPA-YOBG Plan
- Review the Plan components:
 - Part I: Service Needs, Priorities & Strategy (including the Comprehensive Multiagency Juvenile Justice Plan),
 - Part II: JJCPA funding and;
 - Part III: YOBG funding
- Review Funded Program documents
- Discuss and address questions or comments
- Vote on the Plan
- Provide Next Steps to the JJCC



Legislation-grant funding

Parts I & II: JJCPA Governing Statutes can be found in Government Code (GC) Section 30061

The JJCPA program provides state funding for <u>counties to implement programs</u> that have proven effective in reducing crime and delinquency among at-risk youth and youthful offenders.

GC Section 30061 references Welfare & Institutions Code (WIC) Section 749.22

Part II: YOBG Governing Statutes can be found in WIC Sections 1950, et seq.

The YOBG program provides state funding for counties <u>to deliver custody and care (i.e., appropriate rehabilitative and supervisory services)</u> to youthful offenders who previously would have been committed to the California Department of Corrections & Rehabilitation, Division of Juvenile Justice.



Legislation-role of the JJCC

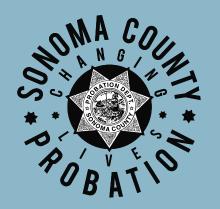
GC Sections 30061, et seq. & WIC Sections 1950, et seq.

- Dictates funding percentages to the county
- Plan reporting requirements to BSCC by May 1
- Funding is contingent on JJCC approval

WIC Section 749.22

• Provides JJCC composition requirements

02



Plan Review

Juvenile Justice Coordinating Council



A. Assessment of Existing Services

Include here an assessment of <u>existing law enforcement, probation, education, mental</u> <u>health, health, social services, drug and alcohol, and youth services</u> resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Pgs. 1-2: This section describes:

- The services, programs, and resources that are available in Sonoma County for youth and their families, both from Probation and its partners.
- How Sonoma County and the Council of State Governments' assessment of services resulted in the Improving Outcomes for Youth (IOYouth) Initiative that concluded in 2020 with the first Comprehensive Multiagency Juvenile Justice (CMJJ) Plan.
- How the CMJJ Plan has evolved from 2020 to the current 2023-2025 CMJJ Plan that will be closed, after approval.
- The upcoming Juvenile Justice Continuum Assessment (Assessment)



A. Assessment of Existing Services, cont'd

Describe what approach will be used to <u>facilitate collaboration</u> among the organizations listed above and support the integration of services.

Pgs. 2-3: This section describes:

- The current JJCC voting members.
- How collaboration between the organizations is achieved to support the integration of services:
 - o The Assessment emphasizes youth voice in focus groups and co-interpretation of data
 - Community-based organizations partnering with Probation to provide services for youth both in custody and while under supervision in the community
 - Connected via the City of Santa Rosa with a community outreach organization who have lived experience and that specialized in targeted, transitional case management
 - Existing structures where Probation continues to cultivate relationships: Child and Family Teams (CFT), Placement Assessment and Review Committee (PARC), and California Department Social Services' (CDSS) County Self-Assessments (CSA)



B. Identifying and Prioritizing Focus Areas

Identify and prioritize the <u>neighborhoods</u>, <u>schools</u>, <u>and other areas</u> of the county that face the most significant public safety risk from juvenile crime.

Pgs. 3-4: This section describes:

- That schools remain a significant source of referrals, and possible contributing factors.
- Other areas that have seen a rise in referrals including Santa Rosa Transit Mall, shopping centers, parks, and other public gathering areas.
- Data trends since Fiscal Year (FY) 2018-2024*
 - Referrals from FY 2018-2019 through FY 2020-2021 were 659, 511, 289, respectively
 - FY 2021-2022, there was an increase from 289 to 405
 - FY 2022-2023 referrals rose to 596
 - FY 2023-2024, referrals rose again to 677, comparable to before the pandemic
- Referrals for violent offenses also increased. For offenses listed in WIC Section 707(b), there was an increase from <11 in FY 2021-2022, to 17 in FY 2022-2023, to 32 in FY 2023-2024.
- Sonoma County's ongoing efforts to improve its data collection methods.
- Services that emphasize educational and educational readiness support, including Keeping Kids in School (KKIS), the Sonoma County Office of Education, and City of Santa Rosa-Violence Prevention Program and its providers.



C. Juvenile Justice Action Strategy

Describe your <u>county's juvenile justice action strategy</u>. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Pgs. 4-9: This section describes:

 Sonoma County's full CMJJ Plan, as approved in 2020 following the systemwide assessment and the contributions of the IOYouth Task Force



D. Comprehensive Plan Revisions

Describe how your Plan has been updated for this year.

Pgs. 9-12: This section describes:

- The revised 2023-2025 CMJJ Plan, with 2024 updates and task conclusions from 2025.
- An overview of the planned juvenile justice continuum assessment.



Describe how your Plan has been updated for this year.

Pg. 9: Priorities for Diversion:

- Task: Create formal policies and criteria around eligibility for pre-file diversion, based primarily on PACT pre-screen risk assessment results, including youth who have prior referral histories, and do not preclude youth with non-violent felonies from being eligible for diversion if low/moderate risk.
 - o Update 2024: The District Attorney and Probation's inter-agency agreement for Diversion is still in discussion.
 - Update 2025: The District Attorney and Probation updated their Mandatory Referral agreement in 2024.



Describe how your Plan has been updated for this year.

Pgs. 9-10: Diversion:

- Task: In partnership with local law enforcement agencies, establish/expand pre-arrest law
 enforcement diversion programs for low-risk youth/first time offenders, including an emphasis
 on effective diversion programs for youth of color to reduce front-end racial disparities and
 address current geographic equity issues.
 - O Update 2024: Collaboration with local law enforcement, municipalities, regional partners, and private organization continues to increase awareness around Diversion programs and their impact on youths, families, and their communities. Several local law enforcement agencies have begun their own diversion programs, which may account for the numbers being diverted by Probation to be down by nine percent (9%) overall. In the coming year Probation plans to complete the next phase in the Racial and Ethnic Disparities Analysis, focused on Diversion/Petition Filing decisions. This will examine the differences in rates of Diversion and Petition Filing among racial/ethnic groups, with a goal of advancing our shared understanding of where disparities exist and what policy changes to consider in response.
 - Update 2025: Several local law enforcement agencies are now operating their own diversion programs. Due to staffing issues, the Racial and Ethnic Disparities Analysis Report, focused on Diversion/Petition Filing decisions is on hold, but will be completed when there is adequate staffing.



Describe how your Plan has been updated for this year.

Pg. 10: Diversion:

- Task: Establish formal partnership with other service systems—child welfare, behavioral health, and schools to leverage and combine resources to divert and serve low/moderate risk youth outside of the juvenile justice system.
 - O Update 2024: The implementation for FFPSA has been delayed by the California Department of Social Services due to automation updates at the State level; however, the collaboration between agencies continues. One example is the successful implementation of Functional Family Therapy which provides a roadmap for shared programming whereby both agencies can access services for low/moderate risk youth in Sonoma County. This collaboration has created more stability in the program as it serves a larger youth population than those only being served in the juvenile justice system.
 - Update 2025:
 - FFPSA is currently ongoing, and Probation is part of the statewide implementation project; it is likely there will be a partnership with Sonoma County Human Services Department's Family, Youth, and Children (FYC) Division
 - Probation meets quarterly with the California Department of Social Services and Sonoma County FYC to review
 data on shared youths' outcomes on preventing home removal and permanency, as compared to state and
 federal standards. The culmination of those meetings is reported every five years in the County Self-Assessment,
 with updates annually in the System Improvement Plan.
 - The shared implementation of Functional Family Therapy with Sonoma County FYC has been successful. The
 program has been well-received by participants, and practiced to fidelity, according to quarterly data reports
 from the provider.



Describe how your Plan has been updated for this year.

Pg. 10: Family Engagement & Case Planning:

- Task: Recommendation from the JJCC: Develop a focus group or incorporate the voices of those with lived experience to help improve programming and outcomes.
 - o Update 2024: The JJCC or its subcommittees plan to add at least one youth with lived experience in the latter part of 2024. The goal is to have candidates participate in the development of their role as a part of engagement, work as a key member in creating the 2025 Plan and be able to use this experience toward their continued growth in the community while maintaining a crime-free life.
 - o Update 2025: Probation has commissioned a juvenile justice continuum assessment and secured a consultant that will emphasize youth voice and insights from those with lived experience. The assessment was started in 2025 and will continue into 2026.



Describe how your Plan has been updated for this year.

Pg. 10-11: Family Engagement & Case Planning

- Task: Begin process to create a paid position for a bilingual family advocate to assist families as they navigate the court and probation process.
 - Update 2024: Due to staffing shortages, budget constraints and the implementation of SB 823/AB 505, this continues to be an unfulfilled goal.
 - Update 2025: Probation hired a new Probation Assistant who is bilingual and bicultural who helps families work through questions, concern, and processes following their Court dates.
 The goal is to eventually implement a program that will help all youth and their families, post-Court.



Describe how your Plan has been updated for this year.

Pg. 11: Family Engagement & Case Planning

- Task: Create a uniform case planning template that is used throughout the duration of a youth's time in the juvenile justice system and develop policies and required timeframes for case planning and treatment team meetings that involve youth, families, probation staff, and service providers (in addition to other individuals as appropriate).
 - o Update 2024: Technical enhancements to the case planning system are now complete and Probation will implement the new case plan in the coming year.
 - o Update 2025: The single case plan is in the final stages, all POs, JCC IIIs, and related program supervisors are being trained in a roll out that is occurring in the spring of 2025.



Describe how your Plan has been updated for this year.

Pg. 11: Probation Supervision

- Task: Using the graduated response matrix with fidelity to adopt graduated responses, minimize violations, and incentivize positive youth behavior.
 - Update 2024: The Juvenile Division is finalizing automation of its Behavioral Response System (BRS) and is updating response options to align with available interventions, with the goal of providing a refreshed training and implementation by the end of 2024. In addition, the data team is working to pair the Juvenile BRS, which was implemented prior to the Adult BRS, as much as possible with its Adult counterpart to reduce training time if POs move between divisions.
 - Update 2025: BRS is the standard screening tool for the Juvenile Services Division. Minor modifications have been made to the matrix since last year, which occurs naturally when new interventions, both incentives and sanctions, are introduced.



Describe how your Plan has been updated for this year.

Pg. 11: Probation Supervision

- Task: Exploring opportunities to streamline the number of probation officers that youth have across the system.
 - Update 2024: The CFT model has continued to thrive and is now used in all non-Diversion cases. In the coming year, the plan is to provide pre- and post-surveys to CFT youths and their families to gauge success and make improvements where needed. Also due to the dynamic nature of the youth population, DPOs serve youth on their caseload with a variety of risk levels and needs; therefore, more than ever before POs may retain a specific youth for longer periods.
 - Update 2025: Youth movements between Probation Officers (POs) have been reduced, and when movement does occur, the youth has a CFT meeting which prepares them for the change. Surveys have not yet been developed, but Probation plans to integrate pre- and post- surveys following the juvenile justice continuum assessment.



Describe how your Plan has been updated for this year.

Pg. 11: Detention Decision Making and Alternatives to Detention

- Task: Revise and validate the detention risk assessment instrument (DRAI) or adopt an already validated tool and adapt to local context and establish clear override policies.
 - o Update 2024: Data collection for the DRAI continues, once sufficient occurrences have been obtained a validation will take place.
 - Update 2025: Although there have been increases at Intake, Probation is reaching the numbers at release that are sufficient to conduct a validation study. As of early April 2025, 308 intakes with release have been conducted.



Describe how your Plan has been updated for this year.

Pg. 12: Detention Decision Making and Alternatives to Detention

- Task: Develop and provide training on the DRAI, new policies and protocols, and establish a
 quality assurance process to analyze data and produce quarterly reports on detention decisions
 to review alignment with the DRAI, the use of overrides, the reasons for overrides, and to identify
 and address equity issues. Share reports with detention staff on a consistent basis.
 - Update 2024: July 2023 saw the release of Probation's "Preliminary Juvenile Racial/Ethnic Disparities Analysis: Detention Decisions" Report, to the public and the JJCC. Among other data points, this analysis compared the rate of mandatory detention and override rates across race/ethnicities between 2014-2022 and found that rates for youth of color and white youth are comparable.
 - o Update 2025: For Quality Assurance, when DRAIs are conducted, the DRAI Summary Report automatically goes to Supervisors and Managers for review.



Describe how your Plan has been updated for this year.

Pg. 12: Detention Decision Making and Alternatives to Detention

- Task: Partner with HSD and other service systems/community-based organizations to expand eligibility criteria for currently available shelter beds/crisis intervention to also include youth involved in the juvenile justice system and create guidelines to support the use of these beds as an alternative to detention.
 - o Update 2024: No update currently.
 - o Update 2025: No update currently.



Describe how your Plan has been updated for this year.

Pg. 12: Juvenile Equity & Training

- Task: Incorporate considerations around equity and cultural competence into staff and supervisor meetings and trainings and include a process to regularly share and review data on equity at all points of the juvenile justice continuum.
 - o Update 2024: Completed
 - Update 2025: All Probation staff are attending the Racial Equity Foundations course offered by the County of Sonoma Office of Equity.



Describe how your Plan has been updated for this year.

Pgs. 12-13: Juvenile Equity & Training

- Task: Review current training offerings for Juvenile Hall staff and ensure that the Department is
 offering a robust set of trainings that includes research and best practices focused on adolescent
 development, positive behavior change, implicit bias, and cultural competence.
 - o Update 2024: Completed
 - Update 2025: Adolescent Brain Development and Neuroscience training will be added to the 2025-2026 Training Plan, for both Juvenile Hall and Juvenile Probation Services.



Describe how your Plan has been updated for this year.

Pg. 13: Detention Services

- Task: Expand partnerships with local community-based providers with the goal of continuing their service provision in the community for youth post-release.
 - O Update 2024: Sonoma County continues to cultivate relationships and partner closely with community-based organizations to help youths transition from the Juvenile Hall to the community. In addition, Sonoma County has added a DPO III and IV who are dedicated to facilitating youths and their families' movement through the justice system from intake to reentry.
 - Update 2025: Probation is nearing completion of an RFP for programming and reentry services.



Describe how your Plan has been updated for this year.

Pg. 13: Detention Services

- Task: Expand the availability of research-based mental health, substance use, and CBT services in detention, including through partnerships with additional community-based providers.
 - O Update 2024: While many county agencies and CBO services continue to experience problems with hiring and retention, Sonoma County is working to enhance the number of providers who can provide services in person and via telehealth. The County is encouraging providers who specialize in working with youths and families in anticipation of, and after reentry into the community to help ensure seamless provision of services.
 - Update 2025: Sonoma County Behavioral Health and Alcohol and Other Drug Services (AODS) is fully staffed in the Juvenile Hall. Probation also recently partnered with two new providers for Treatment of Sexual Offending Youth. Additionally, Probation is working with four mental health providers who can render services both in, and out, of Juvenile Hall.



Describe how your Plan has been updated for this year.

Pg. 13: Quality Assurance & Data Collection

- Task: Establish performance-based requirements for providers, develop an associated quality assurance, oversight, and continuous quality improvement process, deepen commitment to increasing capacity for high-quality, community-based programming, and reallocate resources to more effective programs.
 - Update 2024: All new provider contracts include Antiracist Results Based Accountability (AR-RBA) Plans and ongoing collaborative performance monitoring requirements.
 - Update 2025: Probation continues to use AR-RBA for several contracts and is expanding utilization of the framework to collaborate with service providers on improving outcomes for all participants.



Describe how your Plan has been updated for this year.

Pg. 13-14: Quality Assurance & Data Collection

- Task: Based on results from above and IOYouth analysis, better align contracted services with youth's needs and identified service gaps, to include creation of more behavioral health treatment services, as well as addressing equity and geographic service gaps.
 - Update 2024: Sonoma County is organizing efforts to implement CalAIM requirements, focused on behavioral health services for those in detention and assuring continuity of care upon reentry.
 - o Update 2025: Probation has developed new partnerships with therapists in known service deserts in Sonoma County. Additionally, service matching is a priority in the upcoming juvenile justice continuum assessment.



Describe how your Plan has been updated for this year.

Pg. 14: Quality Assurance & Data Collection

- Task: Establish shared program performance/outcome measures and consistent data collection expectations to improve data collection for service providers; develop and track outcome measures as well as program participation data for services provided by the Probation Department.
 - O Update 2024: The release of the Community-Based Organization Outcomes Report was delayed addressing concerns about how data is collected by the Probation Department. Intake forms and surveys were gathered from all funded program providers and reviewed by the JJCC to better understand how racial, ethnic, and gender data is collected across Sonoma County. The Community-Based Organization Outcomes Report will be revised and integrate the lessons learned to help determine what improvements the Probation Department can make; release is targeted for mid-2024.
 - o Update 2025: The "2023-2024 Service Provider Outcomes Report" was recently published for public view on the Probation website.



Describe how your Plan has been <u>updated for this year</u>.

Pg. 14: Quality Assurance & Data Collection

- Task: Develop an ethnic and racial disparity report.
 - O Update 2024: As above, July 2023 saw the release of Probation's "Preliminary Juvenile Racial/Ethnic Disparities Analysis: Detention Decisions" Report, to the public and the JJCC. In the coming year Probation plans to complete the next phase in the Racial and Ethnic Disparities Analysis, focused on Diversion/Petition Filing decisions, with a goal of advancing our shared understanding of where disparities exist and what policy changes to consider in response.
 - Update 2025: Due to staffing issues, the Racial and Ethnic Disparities Analysis Report, focused on Diversion/Petition Filing decisions is on hold, but will be completed when there is adequate staffing.



Describe how your Plan has been updated for this year.

Pg. 14: Priorities for Quality Assurance & Data Collection

- Task: Identifying other system performance and positive youth outcome measures.
 - o Update 2024: Completed.
 - Update 2025: The work on this item continues, researching new methods and measures. Probation plans to continue this work following results from the upcoming juvenile justice continuum assessment.



Juvenile Justice Continuum Assessment

- The assessment will inform improvements to assure Sonoma County's juvenile justice continuum is complete, balanced, and responsive to the needs of the Sonoma County community.
- In 2024, Sonoma County began the process to identify a consultant to develop and facilitate a juvenile justice continuum assessment.
- In 2025, the Center for Applied Research Solutions was awarded the bid and began working closely with Probation's Planning, Implementation, and Evaluation Team.
- Probation or CARS will be reaching out for support in the coming monthshelp make the juvenile justice continuum assessment as success!



E. (A). Information Sharing and Data

Describe your <u>information systems</u> and their ability to facilitate the sharing of data across agencies within your county. <u>Describe the data</u> obtained through these systems and <u>how those data are used</u> to measure the success of juvenile justice programs and strategies.

Pgs. 15: This section describes:

- What data systems are in place so justice partners can share data for analysis and understanding both program successes and challenges.
- How the data being collected is being reported out. For example, the "Racial and Ethnic Disparities Analysis: Detention Decisions" Report
- Other systemwide changes that will impact timeframes for existing projects.



E. (B). Juvenile Justice Coordinating Councils

Does your county have a <u>fully constituted Juvenile Justice Council (JJCC)</u> as prescribed by Welfare & institutions Code 749.22?

If no, please list the current vacancies that exist on your JJCC, when those vacancies occurred, and your plan for filling them.

Pg. 16: This section describes:

- Whether or not Sonoma County has an active, fully constituted JJCC.
- What vacancies, if any, are present and why.
 - o There is currently one CBO vacancy.



E. (C). Funded Programs, Strategies and/or System Enhancements

Using the spaces below describe <u>each program, strategy and/or system</u> <u>enhancement</u> that will be supported with funding from JJCPA, identifying anything that is co-funded with Youthful Offender Block (YOBG) funding.

Pgs. 17-23: This section describes:

- Which programs are funded by the JJCPA grant
- A review of these programs will be consolidated in our review of the "Funded Programs" document at the end of the YOBG section



A. Strategy for Non-707(b) Offenders

Describe your county's <u>overall strategy for dealing with non-707(b) youthful</u> <u>offenders</u> who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

Pg. 24: This section describes:

- How youthful offenders in this scope are assessed, housed, and supported programmatically
- When and how the Child and Family Teams model was implemented and its integration into our model



B. Regional Agreements

Describe any <u>regional agreements or arrangements</u> to be supported with YOBG funds.

Pg. 24: This section states that we have no regional agreements or arrangements supported by YOBG.



C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Provide details for each program, strategy, and/or system enhancement that will be <u>funded by the Juvenile Justice Crime Prevention Act (JJCPA), identifying any program that is co-funded with Youthful Offender Block Grant (YOBG)</u> funds

Pgs. 25-29: This section describes:

- · Which programs are funded by YOBG
- A review of these programs will be consolidated in our review of the "Funded Programs" document after this section



2025-2026 Funded Programs document review-Definitions

Prevention - For youth at risk of entering the justice system.

• Goal: Identify youth at risk. Provide information and services to help youth and families develop positive skills and connections so youth avoid delinquent behavior and stay out of the justice system.

Intervention – For youth who have entered the justice system.

• Goal: Provide services and supervision to help youth and families develop positive skills and connections so youth will be able to successfully exit the justice system.

Suppression – For youth in the act or just before the act of breaking the law.

• Goal: Partner with schools and neighborhoods in a community policing approach. Gather and respond to intelligence to keep crime from happening, and catch people who commit crimes.

<u>Incapacitation</u> – For youth who require temporary confinement to assure community safety.

• Goal: In a safe and secure environment provide behavior change programming and transition planning with a strong emphasis on reentry, to assure youth do not return to the justice system after release, and assure that the appropriate developmental opportunities are in place during the entire period of confinement.



2025-2026 Funded Programs document review-JJCPA

Evidence-based Probation Supervision
- Intervention/Suppression

Family group conferencing (restorative justice programs) –
Prevention/Intervention

Functional Family Therapy – Intervention Family violence prevention (and trauma counseling) –
Intervention/Incapacitation

Substance Use treatment – Intervention

Analyst and Administrative Aide staffing – Prevention/Intervention/Suppression/ Incapacitation

Specialized placement contingency funds – Intervention

Educational case management program (Keeping Kids in School) – Prevention



2025-2026 Funded Programs document review-YOBG

Partial funding for high-risk unit in Juvenile Hall – Intervention/Incapacitation Boys & Girls Club of Sonoma-Marin – Prevention/Intervention/Suppression/ Incapacitation Career and Technical Education (NextGen Trades Academy) – Prevention/Intervention/Suppression/ Incapacitation

City of Santa Rosa-Violence Prevention Program (Prevention)



2025-2026 Funded Programs document review

** Juvenile Probation and Camps Funding Program (not in Annual Plan) **

Gender responsive
programming (Girls Circle) -
Prevention/Intervention

Specialized supervision contingency funds – Intervention

Educational case management program (Intensive Diversion Services) – Prevention Gang risk intervention and suppression (specialized gang caseloads) – Intervention/Suppression

Evening reporting center (Vista Academy) – Intervention

Parenting education program (Teen Triple P) – Intervention

School-court liaison – Prevention Sex offender treatment program – Intervention

Intensive Case Management
- Intervention

Wraparound – Intervention

GPS Electronic Monitoring – Incapacitation

Edovo portable devicebased education – Intervention/Incapacitation

Girl Scouts North Bay – Intervention/Incapacitation

Intersection for the Arts (The Beat Within) – Intervention/Incapacitation

Free Voices – Intervention/Incapacitation

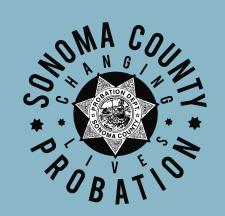


Questions, comments, concerns?



Next Steps

- Approve the finalized version of the 2025 JJCPA-YOBG Annual Plan
- Upload the finalized text into the Office of Youth and Community Restoration's (OYCR) JJCPA-YOBG template
- Submit to OYCR by May 1, 2025



Thank you.

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